



MINUTES OF THE PROJECT GROUP MEETING ON *MEASUREMENT: AMENDMENTS TO THE CONCEPTUAL FRAMEWORK* HELD VIRTUALLY ON 17 SEPTEMBER 2025

Present:	S Abraham	SARS
	E Alant	Criterion Consulting
	Z Alli	FASSET
	S Dube	IMQS Software
	M Dullabh	National Treasury
	H du Preez	SARS
	M Gcayiya	Western Cape Provincial Treasury
	A Hlongwa	Nkangala District Municipality
	R Khaukanani	Infratec
	K Mackerduth	National Gambling Board
	K Mafiri	Wesgro
	S Manuel	Western Cape Provincial Treasury
	M Marake	Department of Justice and Constitutional Development
	C Mashiloane	SARS
	F Mavhuthugu	Infratec
	N Mba	Centre for Municipal Asset Management
	B Mbana-Gantsho	Elundini Local Municipality
	M Mncube	Adapt IT
	B Mokhele	Overberg Water Board
	N Mokhethi	Gauteng Provincial Government
	M Mthembu	City of Tshwane
	L Mulaudzi	University of Cape Town
	M Nkadimeng	Gauteng Department of Economic Development
	S Ngalo	SARS
	D Nolte	Centre for Municipal Asset Management
	M Ntshole	National Treasury
	S Qumba	National Treasury



	F Ramokgopa	City of Tshwane
	E Richards	City of Tshwane
	L Selane	SARS
	C Setati	SARS
	N Sibiya	City of Tshwane
	A Sifo	Infratec
	L Syster	Stellenbosch Municipality
	Z Voster	SARS
Ex officio:	N Imam Shah	ASB
	S Nondlazi	ASB
	E van der Westhuizen	ASB



1. WELCOME AND APOLOGIES

- 1.1 Members were WELCOMED to the meeting.
- 1.2 Apologies were NOTED from A Botha, B Brown, K de Klerk, A Delange, T Edwin, P Makukule, B Mdluli, L Muller, D Radebe, A Sheik, S Swaratlhe, M Thaga and W Voigt.

2. AGENDA

Members were INFORMED of the agenda and logistics of the meeting.

3. PROPOSED AMENDMENTS TO CHAPTER 7 IN THE *CONCEPTUAL FRAMEWORK FOR GENERAL PURPOSE FINANCIAL REPORTING (CONCEPTUAL FRAMEWORK)*

- 3.1 The Secretariat PRESENTED the following to the Project Group:
- Memorandum
 - Presentation on the proposed amendments to the measurement principles
 - Proposed Invitation to Comment (ITC) and Exposure Draft (ED)
- 3.2 The Secretariat NOTED that Appendix A in the memorandum was included for information purposes and would not be discussed.

Observations and comments

- 3.3 Members NOTED that the measurement techniques of assets contain similarities to the guidance in the National Immovable Asset Maintenance Management framework used by valuation professionals in the public sector.
- 3.4 When constructing assets, a Member NOTED that there can be abnormal delays that result in the de-establishment and re-establishment of the construction site. The Secretariat was REQUESTED to consider whether costs related to abnormal delays would form part of “transaction costs” as described in the Conceptual Framework, and whether the explanation of transaction costs should be expanded.

Secretariat

- 3.5 Members INDICATED that using the current operational value (COV) measurement basis may pose challenges to determine “how much an entity would pay for the remaining service potential” of an asset. It was QUESTIONED whether a value obtained in an open market adjusted for entity-specific considerations can be used to determine COV. The Secretariat INFORMED Members that the calculation will depend on the measurement technique. An entity should use the measurement technique that considers the entity’s specific circumstances and for which sufficient data is available. Guidance on the measurement techniques will be included in the next phase of the measurement project when the proposed Standard of GRAP on *Measurement* is developed.



- 3.6 A Member REQUESTED that guidance be developed to determine residual values when developing the proposed Standard of GRAP on *Measurement* and its consequential amendments, as residual values are calculated differently amongst entities.

Secretariat

- 3.7 Members QUESTIONED how the financial or operating capacity of assets and liabilities to support the entity, are applied at the individual Standards-level. The Secretariat INDICATED that some Standards may cover assets/liabilities held either for their financial capacity or for their operational capacity, due to the nature of assets/liabilities that fall within the scope of the Standard. For example, assets held to generate rentals that fall within the scope of the Standard of GRAP on *Investment property*, are generally held for their financial capacity. In other Standards, judgement is applied to determine whether the entity holds assets/liabilities for their financial or operational capacity.

Decisions

- 3.8 The Project Group SUPPORTED the Specific Matters for Comment in the ITC.

Secretariat

- 3.9 The Project Group RECOMMENDED the proposed ITC and ED to the Technical Committee.

Secretariat

4. NEXT STEPS

Members NOTED the next steps in the project.

5. CLOSING

The Secretariat THANKED Members for their participation.

Prepared by: N Imam Shah

Date prepared: 6 October 2025